

Message Text

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ORIGIN IO-06

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TO AMEMBASSY MAPUTO NIACT IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY OUAGADOUGOU
AMEMBASSY LIBREVILLE
INFO AMEMBASSY BONN
AMCONSUL CAPE TOWN
AMEMBASSY GABORONE
AMEMBASSY LIBREVILLE
AMEMBASSY LUSAKA
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMEMBASSY PORT LOUIS

C O N F I D E N T I A L STATE 056353
LIMDIS
CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PDEV, RH, UK, TZ

SUBJECT:SECURITY COUNCIL MEETING ON RHODESIA
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1. BASED ON NYERERE'S HELPFUL REACTION TO JOINT US-UK
APPROACH ON INTERNAL SETTLEMENT (DAR 939), US AND UK
HAVE AGREED ON STRATEGY DESIGNED TO STIMULATE TALKS
BETWEEN THE NATIONALIST LEADERS. USUN IS REPORTING
BY SEPTEL ON SECRETARY'S DISCUSSIONS WITH OWEN AND
USUN'S EXCHANGES WITH UKUN.

2. IN PURSUING THIS STRATEGY, OUR PRIORITIES ARE:

A. DEFERRAL OF A COUNCIL MEETING AND SUBSTITUTION OF A UK/US CALL FOR A MEETING OF THE NATIONALIST LEADERS. GIVEN AFRICAN GROUP ENDORSEMENT OF A COUNCIL MEETING AND THE MOMENTUM THAT HAS BUILT UP TO DATE WE DOUBT THAT THIS IS POSSIBLE.

B. A COUNCIL MEETING WHICH DOES NOT SEEK TO BE COMPREHENSIVE IN DISCUSSING THE SUBSTANCE OF THE RHODESIA SITUATION BUT PRODUCES A RESOLUTION ENDORSING THE ANGLO-AMERICAN PLAN AND CALLING FOR A CONFERENCE, PRESUMABLY ALONG THE LINES SUGGESTED BY NYERERE. IF NKOMO AND OTHER NATIONALIST LEADERS COME TO NEW YORK TO SPEAK TO THE COUNCIL THIS WOULD HAMPER OUR ABILITY TO AVOID THE KIND OF DEBATE AND RESOLUTIONS WHICH COULD HARDEN THE POSITIONS OF ALL THE PARTIES. THUS WE WOULD PREFER THEY NOT COME BUT WE WOULD HOPE IN ANY CASE TO AVOID HAVING TO VOTE ON RESOLUTIONS OTHER THAN ONE CALLING FOR A CONFERENCE.

3. FOR DAR: IN COORDINATION WITH YOUR BRITISH COLLEAGUE YOU SHOULD APPROACH NYERERE ASAP AND EXPRESS OUR APPRECIATION FOR HIS HELPFUL RESPONSE TO OUR TALKING POINTS. WE WILL WANT TO DISCUSS HIS THOUGHTS ON OTHER ASPECTS OF THE RHODESIA SITUATION IN MORE DETAIL LATER BUT WANT TO DISCUSS
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FORTHCOMING UNSC SESSION URGENTLY SINCE IT IS TENTATIVELY SET TO OPEN MONDAY, MARCH 6.

4. WE AGREE WITH NYERERE THAT UNSC SESSION WHICH WOULD CATALYZE AND PUBLICIZE A SPLIT BETWEEN THE WEST AND AFRICA WOULD BE MOST UNFORTUNATE. IF THE FRONT LINE PERM REPS IN NEW YORK WERE WILLING TO ARGUE FOR DEFERRAL OF THE COUNCIL MEETING WE BELIEVE ONE COULD BE PREVENTED. HOWEVER, IF THIS IS NOT POSSIBLE WE FAVOR USING THE COUNCIL TO ADVANCE NYERERE'S IDEA OF A CONFERENCE OF THE NATIONALIST LEADERS. FRONT LINE AND ESPECIALLY NYERERE'S SUPPORT WOULD BE ESSENTIAL IN ASSURING SUCH AN OUTCOME. WE WOULD HAVE NO OBJECTION WERE HE TO MAKE KNOWN THAT THE IDEA OF A CONFERENCE ORIGINATED WITH HIM SINCE THIS WOULD HELP TO ENSURE ITS SUCCESS.

5. YOU SHOULD URGE NYERERE TO INSTRUCT SALIM EITHER TO TAKE THE LEAD IN DEFERRING A COUNCIL MEETING OR TO USE A COUNCIL MEETING TO ENDORSE THE AAP AND TO PROMOTE A CONFERENCE OF NATIONALIST LEADERS. YOU SHOULD ALSO INFORM NYERERE THAT WE WILL TRY TO BRIEF MKAPA IN LAGOS.

6. FOR USUN: IN COORDINATION WITH UKUN YOU SHOULD APPROACH OTHER WESTERN MEMBERS OF THE COUNCIL, AFRICAN MEMBERS AND FRONT LINE ALONG ABOVE LINES. AT THIS STAGE YOU SHOULD NOT ATTRIBUTE AN IDEA OF A CONFERENCE TO NYERERE. YOU SHOULD ALSO WORK WITH UKUN TO DEFER A COUNCIL MEETING TO MID-WEEK IF POSSIBLE.

7. FOR LAGOS: YOU SHOULD BRIEF GARBA ALONG ABOVE LINES URGING THAT HE INSTRUCT HARRIMAN TO COOPERATE WITH UK/US AND TANZANIA IN AN EFFORT TO PRODUCE THE KIND OF OUTCOME WHICH WOULD PROMOTE THE IDEA OF A CONFERENCE. YOU SHOULD ALSO BRIEF FOREIGN MINISTER MKAPA WHOM WE UNDERSTAND WILL BE THERE.

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8. FOR LONDON: YOU SHOULD COMPARE NOTES WITH FCO ON THE INSTRUCTIONS WE AND THEY ARE SENDING AND REPORT ANY SERIOUS DIVERGENCE ASAP.

9. FOR MAPUTO: YOU SHOULD BRIEF MACHEL ON OUR PLANS WITHOUT, HOWEVER, ATTRIBUTING THE IDEA OF A CONFERENCE TO NYERERE.

10. FOR INFO ADDRESSEES: YOU MAY DRAW ON ABOVE AS NECESSARY IF QUERIED BY HOST GOVERNMENT, BUT AT THIS STAGE NOT SEEK AN OPPORTUNITY TO BRIEF ON OUR STRATEGY.

11. FOR OUAGADOUGOU AND LIBREVILLE: LATE MARCH 4, WE LEARNED FROM USUN THAT FRENCH AMBASSADOR LEPRETTE, AT REQUEST OF UK AMBASSADOR RICHARD AND AMBASSADOR YOUNG, DESCRIBED IDEAS CONTAINED IN PARA. 2 TO PERM REPS OF UPPER VOLTA AND OF GABON. LEPRETTE INFORMS US THAT BOTH WERE IMPRESSED BY ARGUMENTATION BUT FELT THAT THEY WOULD BE UNABLE TO PROCEED IN THE ABSENCE OF INSTRUCTIONS. ACCORDINGLY, YOU SHOULD BRIEF FOREIGN MINISTERS, IF POSSIBLE, ALONG LINES PARA. 2 AND URGE THAT THEY INSTRUCT THEIR REPRESENTATIVES IN NY TO SUPPORT TANZANIA'S AND OTHER FRONT LINE REPRESENTATIVES IN DEALING WITH SECURITY COUNCIL MEETING. CHRISTOPHER

NOTE BY OC/T: LIMDIS CAPTION ADDED PER S/S-O, MS. KENNEDY,

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